

General Plan Amendments

September 7, 2023

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Agenda

- Tonight: Project Introduction
- Continue to Sep 21 for more Q&A
- Additional continuance to October to work with stakeholders







Upcoming ACE/Amtrak services



General Plan Chapter 3 (Packet Pages 138-141)



General Plan Chapter 6 (Packet Pages 184-185)

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What are the changes? – Part 2



Transportation Network Diagram and Roadway Sizing Diagram



General Plan Chapter 3 (Packet Pages 141-143)



Updated the descriptions of the Roadway types



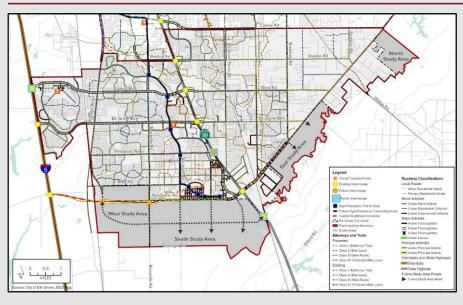
Updated the alignment for the Light Rail/Transit corridor and are showing approximate station locations



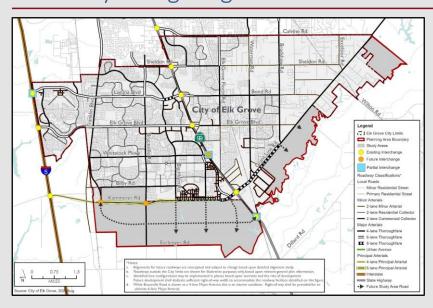
Corrected the sizing of Waterman Road from Elk Grove Boulevard to Elliott Springs Drive

 NOTE: We will discuss the changes that relate to the Livable Employment Area later in the presentation



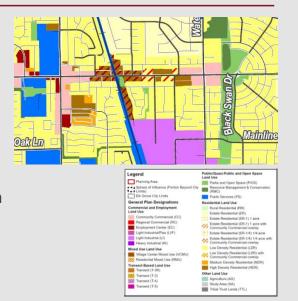


Roadway Sizing Diagram



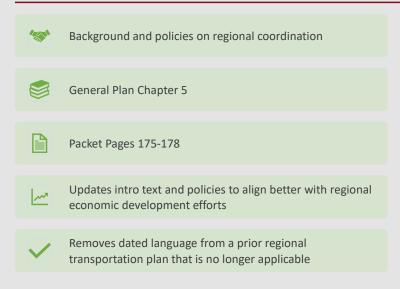
What are the changes? - Part 3

- Revisions to land uses in Old Town
- General Plan Chapter 3
- Packet Page 135
- Changes some sites from Community Commercial to Village Center Mixed Use and Residential Mixed Use
- Does not change the restrictions in the Old Town SPA
- Does not affect existing uses



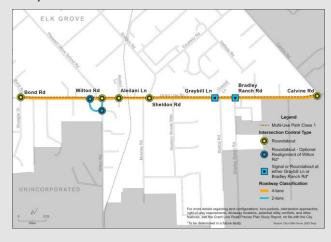
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What are the changes? - Part 4



What are the changes? – Part 5

- Grant Line Road Precise Plan
- Adds to the Rural Area Community Plan
- General Plan Chapter 9
- Packet Page 195



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What are the changes? – Part 6

- General Plan EIR Mitigation Measures 5.5.1a
 & 5.5.1b
- These measures are imposed on subsequent development projects
- Two requirements
 - Cultural Resources
 - Architectural Resources

Cultural Resources

- Include pre-historic resources, historic-period resources, and "tribal cultural resources"
- Level of investigation would be determined by depth of project excavation and the sensitivity of the site
- Sensitivity is based upon a sensitivity map developed in consultation with Wilton Rnacheria

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Architectural Resources

- Buildings and structures
- Under CEQA, anything 50 years or older may qualify as a resource
- Changes align the mitigation measure with the City's regulations for determining historical significance (EGMC 7.00, Historic Preservation)

Before we move on...

Any questions at this time?



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What are the changes? – Part 7



Updates to the City's Traffic Model and Vehicle Miles Traveled Thresholds

General Plan Chapter 6 Packet Pages 180-182



Updates to the City's Transportation Analysis Guidelines

Packet Pages 208-272

Background: The City's Traffic Model

- The City uses a traffic model to understand how people and goods move around the City
- The model takes many inputs and develops a simulation of the City
- Inputs include:
 - · Land uses (location, dwelling units, jobs)
 - Roadway network (location and size)
 - Existing travel patterns (traffic counts, time of travel, household survey information)

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Background: The City's Traffic Model

- The model is first developed at the regional level by the Sacramento Area Council of Governments (SACOG)
- Updated every ~4 years as part of the regional transportation plan update
- The 2019 General Plan is based upon the 2015 regional model (SACSIM15/EGSIM17)
- A newer regional model was established in 2020 (SACSIM19/EGSIM20)

Updating the Traffic Model

- · Beneficial to be on the latest regional model
 - Regional land uses
 - · Latest planned transportation projects
 - These things impact the outputs of the model
- Important for planning and environmental review processes
 - Analysis needs to utilize the latest plans and projects

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How do we use the Traffic Model?

- Understand trip patterns and dynamics in two ways:
 - Identify needed roadway sizing for segments and intersections
 - Distances people travel for goods/services, jobs, and other activities > Vehicle Miles Traveled (VMT)

Why do we care about VMT?

- Senate Bill 743 and State CEQA Guidelines
- Congestion is not a CEQA impact
- VMT is a CEQA impact
- State intent:
 - Ensure that the environmental impacts of traffic, such as noise, air pollution, and safety concerns, continue to be properly addressed and mitigated through the California Environmental Quality Act
 - More appropriately balance the needs of congestion management with statewide goals related to <u>infill</u> development, promotion of public health through active transportation, and reduction of greenhouse gas <u>emissions</u>

The further people drive, the more impact there is on the environment

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VMT Thresholds

- In the 2019 General Plan, we established VMT Thresholds
- These are the "yardstick" we use to determine if a project has a significant impact
- Based upon State guidelines, the thresholds are at a 15% reduction from the peak VMT
- We measure VMT in two ways:
 - At the land use designation level
 - At the cumulative (total VMT) by geographic area

Current VMT Thresholds

Land Use Designation	VMT LIMIT (DAILY PER SERVICE POPULATION)
Commercial and Employment Land Us	
Community Commercial	41.6
Regional Commercial	44.3
Employment Center	47.1
Light Industrial/Flex	24.5
Light Industrial	24.5
Heavy Industrial	39.5
Mixed Use Land Use Designations	
Village Center Mixed Use	41.6
Residential Mixed Use	21.2
Public/Quasi Public and Open Space L.	and Use Designations
Parks and Open Space *	0.0
Resource Management and Conservation*	0.0
	53.1
Residential Land Use Designations	
Rural Residential	34.7
Estate Residential	49.2
Low Density Residential	21.2
Medium Density Residential	20.9
High Density Residential	20.6
Other Land Use Designations	
Agriculture	34.7

Cumulative

ii) Cumulative for Development Projects in the Existing City-Development projects within the existing (2017) City limits shall demonstrate that cumulative VMT within the City including the project would be equal to or less than the established Citywide cumulative limit of 6,367,833 VMT (total daily VMT).

(iii) Cumulative for Development Projects in Study Areas – Development projects located in Study Areas shall demonstrate that cumulative VMT within the applicable Study Area would be equal to or less than the established limit shown in Table 6-2.

TABLE 6-2: STUDY AREA TOTAL VEHICLE MILES TRAVELED DAILY LIMITS

Study Area	VMT Limit (total VMT at buildout)
North Study Area	37,622
East Study Area	420,612
South Study Area	1,311,107
West Study Area	705,243

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So...

- We need to move to the latest model
- The City is working on land use changes
- This was an opportunity to integrate these two activities together

Outcomes

- New VMT Thresholds
- General Plan Chapter 6
- Packet Pages 180-182
- Based upon the new model
- The thresholds are not comparable between the two models
- They look at different things (land use and transportation) and the underlying model tech is improved

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Outcomes

Table 6-1: Vehicle Miles Traveled Limits by Land Use Designation		
LAND USE DESIGNATION	VMT LIMIT (DAILY PER SERVICE POPULATION)	
COMMERCIAL AND EMPLOYMENT LAND USE DESIGNATION	ONS	
Community Commercial (CC)	41.6 <u>29.4</u>	
Regional Commercial (RC)	44.3 <u>29.4</u>	
Employment Center (EC)	47.1 <u>19.3</u>	
Light Industrial/Flex (LI/FX)	24.5 <u>24.2</u>	
Light Industrial (LI)	<u>24.5</u> <u>24.2</u>	
Heavy Industrial (HI)	39.5 <u>23.4</u>	
MIXED USE LAND USE DESIGNATIONS		
Mixed Use Village Center (VCMU)	41.6 <u>19.3</u>	
Residential Mixed Use (RMU)	21.2 <u>19.4</u>	
TRANSECT-BASED LAND USE DESIGNATIONS		
General Neighborhood Residential (T3-R)	20.1	
Neighborhood Center Low (T3)	21.4	
Neighborhood Center Medium (T4)	20.9	
Neighborhood Center High (T5)	<u>16.6</u>	
PUBLIC/QUASI-PUBLIC AND OPEN SPACE LAND USE DE	SIGNATION	
Parks and Open Space (P/OS)*	0.0n/a1	
Resource Management and Conservation (RMC) *	0.0n/a1	
Public Services (PS)	53.1 <u>n/a¹</u>	
RESIDENTIAL LAND USE DESIGNATIONS		
Rural Residential (RR)	34.7 <u>24.9</u>	
Estate Residential (ER)	49.2 22.3	
Low Density Residential (LDR)	21.2 <u>20.2</u>	
Medium Density Residential (MDR)	20.9 <u>17.9</u>	
High Density Residential (HDR)	20.6 <u>18.6</u>	
OTHER LAND USE DESIGNATIONS		
Agriculture (AG)	34.7 <u>25.2</u>	
Study Areas	<u>n/a²</u>	
	- 1-3	

Land Use

Notes:
A1, These land use designations are not anticipated to produce substantial VMT, as they have no residents and few to no employees.
These land use designation therefore have no limit and are evering from analysis.
2. Lands within the Sudu/ Areas still be analyzed based upon their ultimate land use designation, not the interim "Study Areas" designation.
3. Intel® Linux Lands are exempt from VMT analysis as they are not subject to City policy.

Cumulative

ii) Cumulative for Development Projects in the Existing City — Development projects within the existing (2017) City limits shall demonstrate that cumulative VMT within the City including the project would be equal to or less than the established Citywide cumulative limit of 6,367.833 8,039,802 VMT (total daily VMT).

(iii) Cumulative for Development Projects in Study Areas – Development projects located in Study Areas shall demonstrate that cumulative VMT within the applicable Study Area would be equal to or less than the established limit shown in Table 6-2.

1 able 6-2: Study Area Total Vehicle Miles Traveled Daily Limits		
STUDY AREA	VMT LIMIT (TOTAL VMT AT BUILDOUT)	
North Study Area	37,622 27,132	
East Study Area	420,612 <u>574,028</u>	
South Study Area	1,311,107 <u>1,796,671</u>	
West Study Area	705,243 <u>751,049</u>	

Before we move on...

Any questions at this time?



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What are the changes? - Part 8

- New Livable Employment Area (LEA)
 Community Plan and associated changes
- General Plan Chapters 3, 4, and 9
- New Transect Land Use Designations
 - Update to the General Plan land use diagram
 - Update to the South and West Study Areas
 - Modification to SEPA Community Plan
 - New LEA Community Plan

Background

• 2003 General Plan

- Identified need for employment center(s) in the City
- Identified the Southeast Policy Area as the place for this
- Desire to reduce commuting, improve the jobshousing ratio of the City

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Background

• 2011-2014: SEPA Strategic Plan

- City initiated effort
- Master planning and zoning for 1,200 acres, including a business park
- Approach followed traditional business park models of the 1970s-1990s



Background

- Policy SEPA-5-3
- Limits land plan change that affect employment uses
 - Employment may be moved with a 4/5th vote
 - Reductions in employment land is not allowed

Policy SEPA-5-3: Include sufficient land in the land plan for employment-generating uses that significantly contribute to the City's employment base.

Standard SEPA-5-3.a: Amendments to the land plan affecting employment-generating land (e.g., office, light industrial/flex) shall:

- Not result in a reduction of acreage for employment-generating land from that provided at initial adoption in July 2014; and
- Be located on a site or sites with equal or higher development potential (e.g., along arterials, collectors, and/or transit corridors; land configuration and size allow for efficient and practical development); and
- Require a super-majority (4/5) vote of the City Council to approve.

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Background

- 2014-2019: Marketing efforts
- 2018-2019: Changing Trends
 - Developers looking for traditional office are finding it elsewhere in the region with a lower barrier of entry
 - · Nothing about SEPA differentiates it in the market
 - Employers are looking for different
 - Example: Amazon HQ2















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Background

• 2019: Other changes issues to consider

- The Mall is gone > Casino development
- · Retail demand is changing
- Presence along Kammerer Road
- Knitting both sides of Kammerer together

• 2019: City Council Retreat

- Council direction to investigate a different plan for SEPA business parks, Lent Ranch, and development south of Kammerer Road
- Create a more urban-style development pattern along the corridor



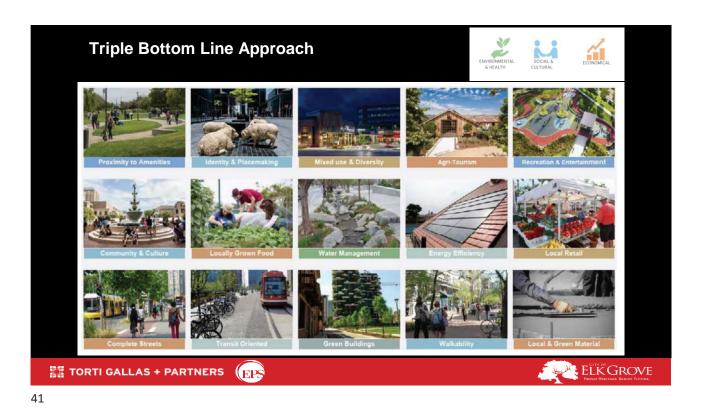


Elk Grove, California

ELKGROVE TORTI GALLAS + PARTNERS

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Key Principles

Great Streets – Economic Value





Pedestrian connectivity







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Key Principles

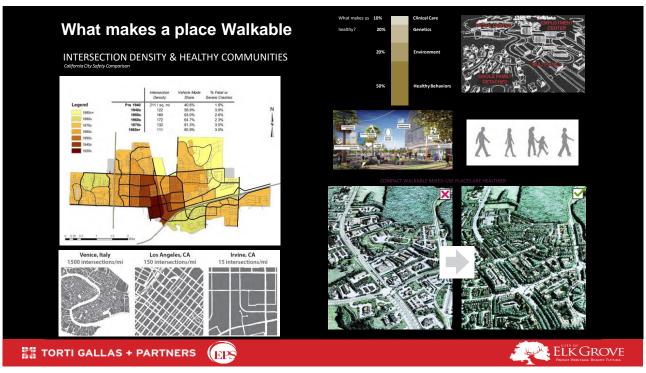
Make Great Places

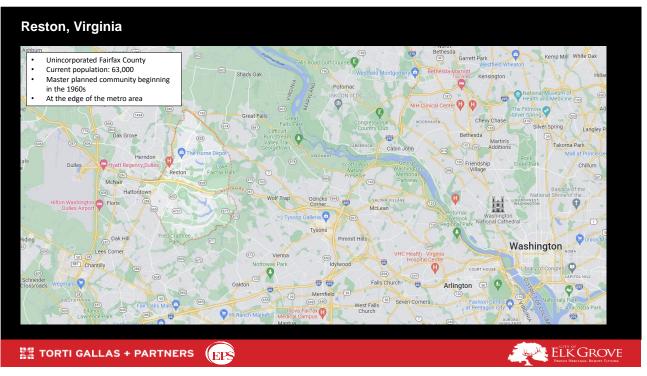


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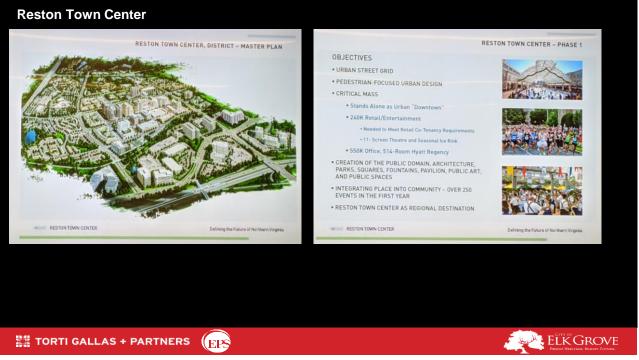


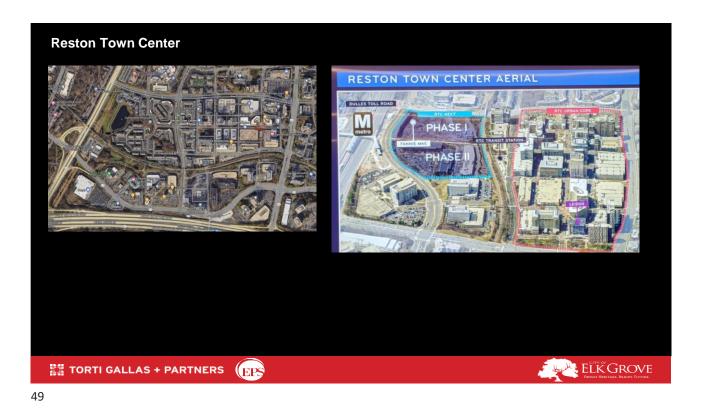


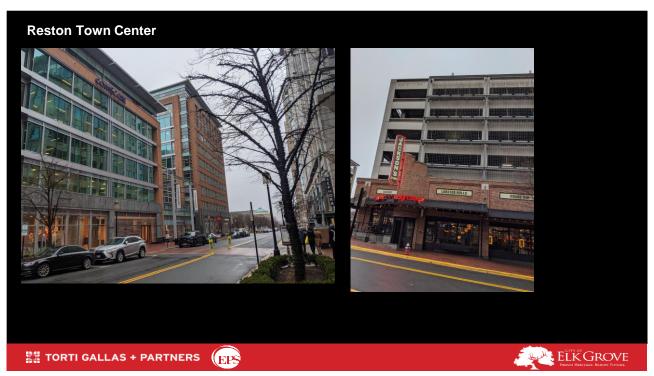


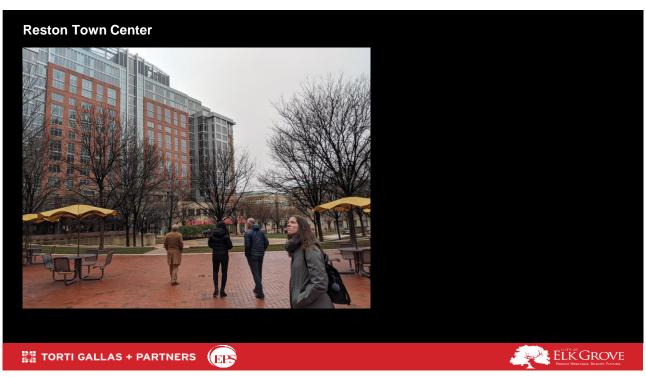


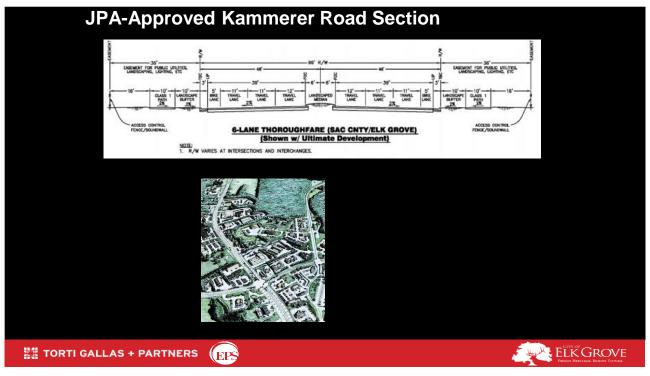




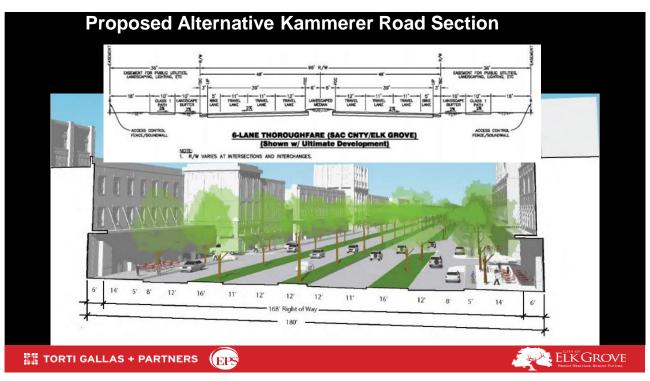


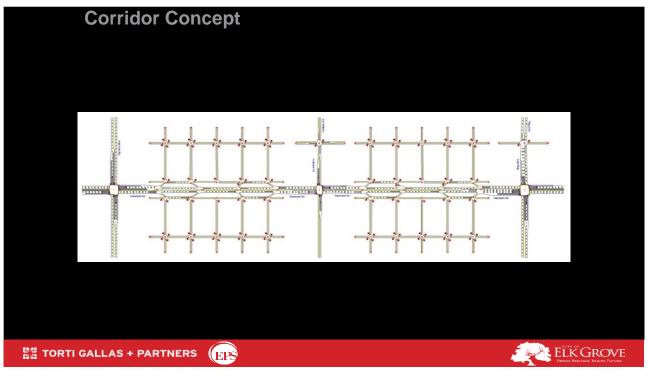








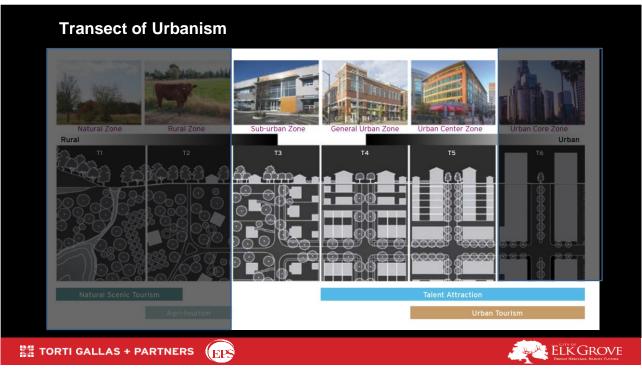


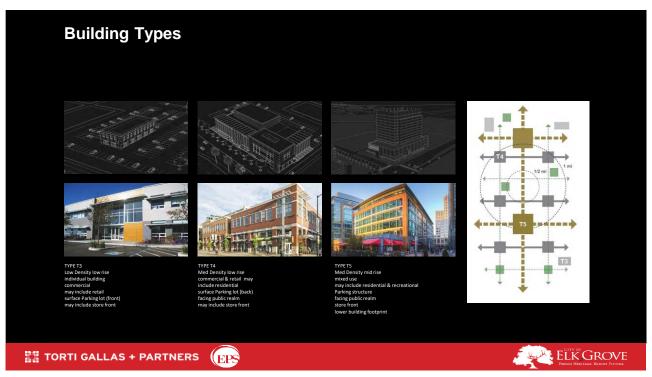


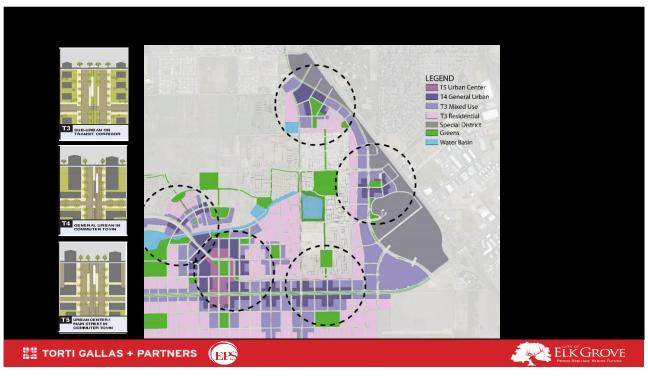


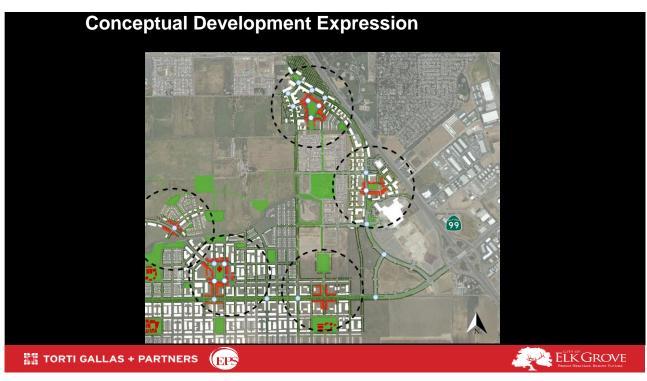












City Council Direction

- February 2021
 - Support the direction
 - Desire the creation of this mixed use, urban place
 - Recognize the long-term development potential
 - Directed staff to proceed with the General Plan Amendments and Zoning Work

Livable Employment Area Community Plan (LEA)

- A new Community Plan
- Part of the General Plan
- Replaces portions of SEPA, Sterling Meadows, and Lent Ranch
- Expresses application to future annexation projects to the south
- Provides the policy basis and fundamental guidelines for the urban development desired by the City

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LEA Vision

- Create a physical environment that supports the growth of 21st century employment opportunities
- A walkable, exciting, vibrant community with great quality-of-life amenities that will attract and retain the best and the brightest

LEA Guiding Principles

- Urban Design
 - Create neighborhoods with distinct and differentiated centers
 - Encourage mixed-use development patterns
 - Emphasize place-making by coordinating the public and private realms
 - Walkable block structures
- Land Use
 - A mix of places to work, live, learn, shop and play
 - all within a walkable area

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LEA Guiding Principles

- Circulation
 - Integrate transit, especially light rail
 - · Kammerer Road as an Urban Avenue
 - Connect Kammerer Road to an adjacent street grid that features an interconnected pattern of neighborhood streets and walkable blocks
 - Ensure that intersection density achieves at least 150 intersections per square mile
 - Provide links to larger regional trail and bicycle networks
 - Designated Bike Lanes

LEA Guiding Principles

- Environmental Sensitivity
 - Incorporate the latest in blue/green infrastructure
 - Implement the latest CalGreen Building Code requirements
 - Emphasize the importance of natural daylighting in new construction
- Contextual Compatibility
 - Recognizes the right of existing uses to continue in the near-term and to minimize impacts until they are ready to convert to urban uses
 - Provide for connectivity of roadways, pedestrian and bicycle access, and recreation facilities between the Plan Area and adjoining development

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LEA Goals

- LEA-1: The Development Of Four Mixed-use Pedestrian-friendly Centers
 - Kammerer Road as an Urban Avenue
 - A grid of streets
 - Ultimate block sizes
 - Phasing of development over time
 - · Complete streets and pedestrian comfort

LEA Goals

- LEA-2: Livable Employment Area Development
 - Establish new zoning regulations
 - The 4 centers



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LEA Policies

- LEA-3: Parking is "Right-Sized" for Future Requirements
 - Utilize TDM strategies to reduce parking demand
 - Minimize off-street parking requirements
 - In denser areas, promote the (ultimate) conversion of parking into parking structures

LEA Policies

- LEA-4: A Healthy and Safe Community
 - Mid-block crossings
 - Intersection design to reduce pedestrian crossing distances
 - Implement Crime Prevention through Environmental Design (CPTED) principles
 - · School locations promote walking
 - Bicycle infrastructure

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LEA Policies

- LEA-5: A Network Of Parks And Open Spaces Integrated Into The Development Area
 - Centers include public gathering spaces
 - Provide playgrounds throughout the plan
 - Parks designed for all ages

Transect Districts

General Neighborhood Residential (T3-R) Development Characteristics Minimum: 10.0 Residential du/ac Maximum: 20.0 Density: du/ac Maximum FAR Building Intensity of 1.0

General Neighborhood Residential (T3-R)

General Neighborhood Residential (13-4) General Neighborhood uses are generally characterized by small-lot single-family residential development (attached or detached), duplexes, townhomes, and small apartment buildings, but may also include small live-work spaces, homeoffices or workspaces, and bed and breakfast inns. Limited amounts of local serving retail and small office structures, particularly at intersections are also permitted. Buildings are typically not taller than 3 stories and are surface parked (on the side or rear of the lot), though additional height may be allowed through zoning provisions.

	hood Center Low (T3) ment Characteristics		
Residential Density:	Minimum: 14.0 du/ac Maximum: 30.0 du/ac		
Building	Maximum FAR		
Intensity:	of 2.0		

Neighborhood Center Low (T3)
Neighborhood Center Low includes similar uses and densities as T3-R, however, a mix of uses is permitted throughout, with no preference provided for residential uses. Buildings are typically not taller than 3 stories and are surface parked (on the side or rear of the lot), though additional height may be allowed through zoning provisions.

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Transect Districts

	4) Characteristics
Residential Density:	Minimum: 20.0 du/ac Maximum: 40.0 du/ac
Building Intensity:	Maximum FAR of 5.0

Neighborhood Center Medium (T4)

Neighborhood Center Medium uses are generally characterized by a diverse mix of uses residential and commercial uses at higher intensities than T3. Residential building types generally include townhomes and urban apartment buildings, as well as live-work spaces. Retail, hotel, and office uses are permitted. Buildings are typically not taller than 5 stories (though additional height may be allowed through zoning provisions) and may have a mix of garage and or surface parking in the rear of the lot or the middle of the block, screened from view.

Neighborhood Center High (T5) Characteristics Minimum: 40.0 du/ac Density: Maximum 100.0 du/ac Maximum FAR Building of 7.0 Intensity

Neighborhood Center High (T5)
Neighborhood Center High includes a diverse mix of uses at higher intensities than T4. Many individual buildings may have a mix of uses. Residential building types generally include apartment buildings as well as live-work spaces. Retail and Office uses as are hotels. Buildings are typically not taller than Talestes. 7 stories (though additional height may be allowed through zoning provisions) and will have parking in garages that are screened from view or below ground. Development within the T5 designation is oriented around and accessible by transit

Why These Densities/Intensities?

- Neighborhood walkability
- Transit extension opportunity
- · Address "missing middle" housing

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Items to Flag

- M&H Properties
 - Development Agreement until 2025
 - New land uses not enforceable until DA expires



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Items to Flag

- Senate Bill 330 (Government Code Section 66300)
 - Intended to increase residential unit development and protect existing housing inventory
 - Prohibits a jurisdiction from downsizing property for housing unless the jurisdiction "concurrently" up-zones other property to increase enough permitted density and makes sure there is no net loss in residential capacity city-wide
 - The proposed changes convert from employment to mixed use (allows residential)
 - Future changes may require concurrent up-zoning in other areas to make up the difference

Law effective until January 2034

Before we move on...

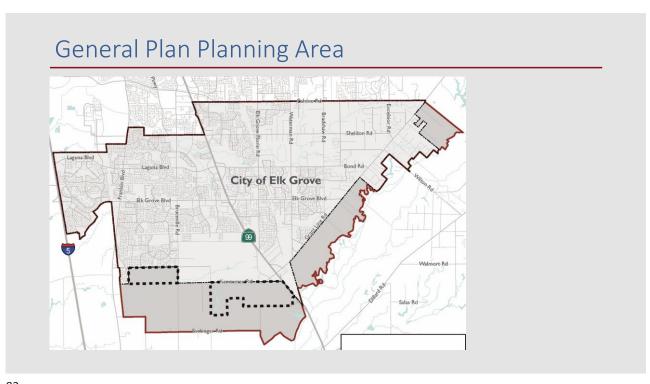
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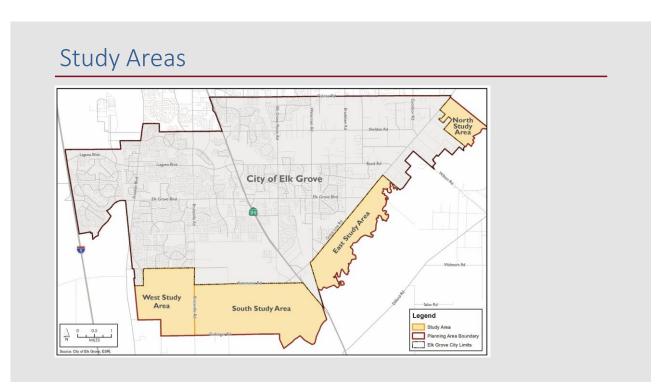


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Items to Flag

Annexation Projects



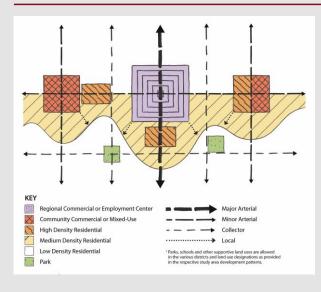


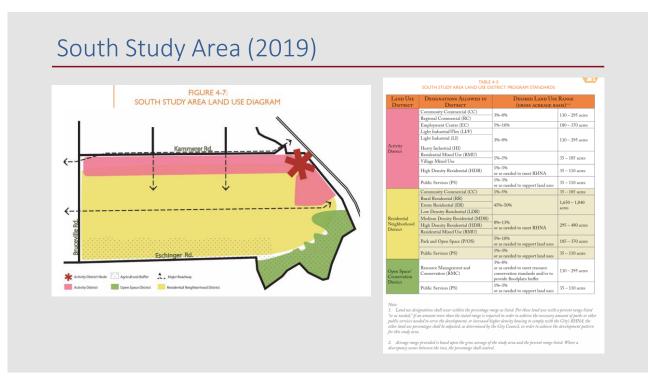
Direction During General Plan Development

- Explore land use assumptions for each study area
- Assumptions to be expressed through "programmatic concepts" supported by a number of "design principles"
- Do not require master planning for an entire study area before annexation is proposed
- Allow individual properties within a larger Study Area to annex in a phased manner
- Develop evaluation criteria for expansion proposals

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Study Area Organizing Concept







Two Land Holdings + Existing Study Area



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Existing South Study Area Activity District

- Focus is on
 - Commercial and employment
 - A little mixed use
 - A little High Density Residential
 - A little Public Services

Land Use District	Designations Allowed in District	Desired Land Use Range (gross acreage basis) ^{1, 2}	
	Community Commercial (CC) Regional Commercial (RC)	3%-8%	110 – 295 acres
	Employment Center (EC)	5%-10%	180 - 370 acres
Activity District	Light Industrial/Flex (LI/F) Light Industrial (LI) Heavy Industrial (HI)	3%-8%	110 – 295 acres
District	Residential Mixed Use (RMU) Village Mixed Use	1%-5%	35 – 185 acres
	High Density Residential (HDR)	1%-3% or as needed to meet RHNA	35 – 110 acres
	Public Services (PS)	1%–3% or as needed to support land uses	35 – 110 acres

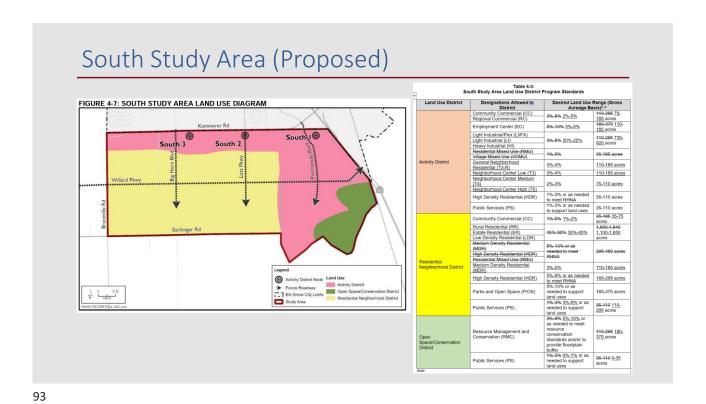
LEA & South Study Area

- Intent of LEA is to address how development integrates across Kammerer Road
 - Lane uses
 - Circulation
- Projection of LEA across Kammerer Road is vital to that vision
- Revisions to the Study Area are necessary

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Proposed South Study Area Revisions

- Add the Transect Designations
- Reduces office
- Increases industrial
- Expands the boundary of the Activity District along 99 to the west and south



Two Land Holdings + Existing Study Area



Comparison

- Expands the boundary of the Activity District along 99 to the west and south
- Public Services designation may address CCSD property
- Area parallel Kammerer Road is similar



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Next Steps On Annexation Area

- Elk Grove Crossing no additional work at this time; alignment is there
- Wackman Ranch Staff and owner/applicant will meet over the coming weeks to discuss options and potential alignment of visions

Before we move on...

Any questions at this time?



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Other Things...

- Comment letters to date
 - Packet
 - Green sheets
- CEQA Analysis Draft and Final Subsequent EIR

Next Steps

- Continue the public hearing to September 21, 2023
 - Opportunity to discuss the current draft more and provide feedback to staff
 - Opportunity to hear more from the public
- Additional continuance
 - Staff will work on possible refinements
 - Potential CEQA adjustments

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General Plan Amendments

September 7, 2023